

# CANNABIS REGULATION

COMMISSION

March 21, 2024, 2:00 p.m. (877) 853 - 5257 | Meeting ID: 860-838-7310 #



# Roll Call



# Single / Multiple Agenda Item Public Comment





## **Table of Contents**



- I. Commercial Cannabis Activity
- I. Commercial Cannabis, Taxing Activity
- II. Public Convenience or Necessity (PCN)
- **III.** Social Equity Program Updates
- IV. Annual Licensing Meetings

# Licensing Update





# **Taxes Collected**



#### \$528,150,952.34



# Public Convenience or Necessity (PCN)



#### Applications were transmitted to the City Clerk on January 19, 2024.

#### 9 requests filed for Council consideration

•	CD 1	1
•	CD4	1
•	CD 11	2
•	CD 14	4
	CD 15	1

			Date of
		Council File	Transmittal
CD	CPA	Number**	to Council
1	Central City North	24-0420-S1	01/19/2024
14	Central City North	24-0420-S2	01/19/2024
15	Harbor Gateway	24-0420-S3	01/19/2024
14	Central City	24-0420-S4	01/19/2024
11	Venice	24-0420-S5	01/19/2024
14	Central City	24-0420-S6	01/19/2024
14	Central City	24-0420-S7	01/19/2024
4	Sherman Oaks - Studio City - Toluca Lake - Cahuenga Pass	24-0420-S8	01/19/2024
11	Venice	24-0420-S9	01/19/2024

Currently, these 9 PCN requests are with each council office for consideration.

# **Social Equity Upcoming Events**

CANNABIS
REGULATION
COMMISSION

- Subject Matter Expert in Business Structures, Marketing Strategy, Investment and Business Planning
- Thursday, 4/11 @ 10:00 AM

Kicking off DCR's Equity Week, 4/15 to 4/19 - celebrating the Social Equity community ahead of 4/20



# **Annual Licensing**



Provisional Expiration	Appx. No. of Applications (Aggressive)	Appx. No. of Applications (More Conservative)	Appx. No. of Applications (Very Conservative)	Notice of Complete Application (Week of Date Below)	Transmit File to GSD	Notice of Community Meeting & Public Hearing (Mailed Notice Sent By)		Recommendation Transmitted to Commission Staff	CRC Meeting	File NOE	Appeal Period Closed
July	16	16	16	01/29/2024	02/08/2024	02/23/2024	03/14/2024	03/25/2024	04/04/2024	04/08/2024	05/13/2024
July	17	17	17	03/04/2024	02/22/2024	03/08/2024	03/29/2024	04/08/2024	04/18/2024	04/22/2024	05/27/2024
July	22	22	15	02/27/2024	03/08/2024	03/22/2024	04/12/2024	04/22/2024	05/02/2024	05/06/2024	06/10/2024
Aug	20	20	15	03/12/2024	03/22/2024	04/05/2024	04/26/2024	05/06/2024	05/16/2024	05/20/2024	06/24/2024
Sept-Jan	26	17	15	03/26/2024	04/05/2024	04/19/2024	05/10/2024	05/27/2024	06/06/2024	06/10/2024	07/15/2024
Feb-March	18	14	14	04/09/2024	04/19/2024	05/03/2024	05/24/2024	06/10/2024	06/20/2024	06/24/2024	07/29/2024
N/A	0	0	0	05/06/2024	05/17/2024	05/31/2024	06/21/2024	07/22/2024	08/01/2024	08/05/2024	09/09/2024
					٨	lo CRC Meeting on July 4, 2024					
April	24	16	14	05/07/2024	05/17/2024	05/31/2024	06/21/2024	07/08/2024	07/18/2024	07/22/2024	08/26/2024
May 1-15	33	16	14	05/21/2024	05/31/2024	06/14/2024	07/05/2024	07/22/2024	08/01/2024	08/05/2024	09/09/2024
N/A	0	0	0	06/17/2024	06/27/2024	07/11/2024	08/01/2024	09/09/2024	09/19/2024	09/23/2024	10/28/2024
May 16-31	28	19	14	06/04/2024	06/14/2024	06/28/2024	07/19/2024	08/05/2024	08/15/2024	08/19/2024	09/23/2024
June 1-14	35	20	14	06/18/2024	06/28/2024	07/12/2024	08/02/2024	08/26/2024	09/05/2024	09/09/2024	10/14/2024
June 15-25	31	22	14	07/02/2024	07/12/2024	07/26/2024	08/16/2024	09/09/2024	09/19/2024	09/23/2024	10/28/2024
June 26-30	34	20	14	07/16/2024	07/26/2024	08/09/2024	08/30/2024	09/23/2024	10/03/2024	10/07/2024	11/11/2024

To learn more about DCR's <u>Annual Licensing</u> process, <u>see dates</u> <u>for upcoming community and Commission meetings</u>, please visit our <u>website</u>.



# 

#### **Enforcement Tools:**

- Cease and Desist Letter
- Search Warrants
- Utility Disconnections (LAMC 104.15 (e))
- Padlock Ordinance (LAMC 104.15.1)

# LAPD Report: Unauthorized Commercial Cannabis Activity

#### 2024 Year to Date Enforcement Stats

- Currency Seized: \$239,400
- Cannabis Seized: 27,160 pounds
- Search Warrants Served: 104
   Investigations Conducted: 7
- Cannabis Related Arrests: 140
  - 21 Felony
  - o 119 Misdemeanor
- Utility Disconnects: 108

- Padlock and Board Up locations: 0
- Cease and Desist Letters Issued: 45
- Unlicensed Cannabis Locations: 60
- Firearms Recovered:
  - 15 Handguns
  - o 3 Rifles
  - 2 Shotgun



# PROGRAM OVERVIEW



- Greetings and Thanks
- Cannabis Regulation Commission Thryeris Mason, President
- City of Los Angeles
   Department of Cannabis Regulation
   Michelle Garakian
   Executive Director
- Compliance and Enforcement Division Chief Rocky Wiles

# ROWE POLICY AND MEDIA





Brad Rowe, M.P.P. Rowe Policy and Media, Inc.

# STUDY TEAM

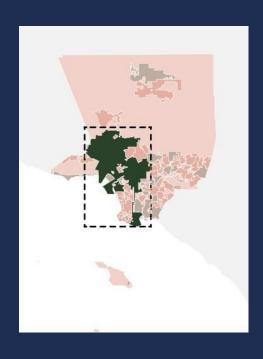


#### Research team

- Amanda Reiman
- Ann Laudati
- Antonio Frazier
- Dilara Uskup
- Kirby Johnson
- Raffaelle Sindoni Sapposhnik
- Rob Chlala
- Madison Hernandez
- Omar Nieto

# RESEARCH AND INFORMATION STRUCTURE





Review the City's cannabis enforcement efforts through analysis of enforcement-related data collected by the Cannabis Support Unit (LAPD)

Review and analyze the literature and research on LAPD, LA City Attorney, and LA City Controller.

City research content on enforcement disparities. Not collecting racial data.

Provide recommendations for the development of an informed enforcement data dashboard

# **RESEARCH TASKS**



Assess the Department of Cannabis Regulation's Progressive Enforcement Strategy

Create an inventory of best practices from other jurisdictions and experts. The goal is to minimize disparities and inequities in enforcement efforts.

Collect and analyze data accumulated from 2010 to the Present regarding traditional and progressive enforcement coordination efforts.

Formulate an enforcement analysis of warrants, investigations, arrests, outcomes, locations (letters sent, warrants served, arrests, etc.), and the date of action.



# RESEARCH TIMINGS



#### The project is scheduled to be completed in late 2024

Task 1: Lessons Learned

Task 2: Best Practices

Task 3: Data Analysis

Task 4: Literature Review

Task 5: Market Analysis

Task 6: Interviews and Workshops

Task 7: Final Report, City Review

Task 8: Closeout activities

## TASK 1. LESSONS LEARNED



Lessons Learned, Interviews:

Assess obstacles to enforcement and solutions
Explore opportunities to combine State/County and local efforts

#### City of Los Angeles

- Los Angeles City Departments
- Partner agencies in California
  - Unlicensed Operators
  - Unlicensed Consumers
  - ☐ Community Stakeholders and Subject Matter Experts

#### Research Team 1:

- Dr. Dilara Uskup: UCLA Department of Family Medicine
- Dr. Amanda Reiman: Drug Researcher and New Frontier Data Knowledge Chief

# TASK 2. BEST PRACTICES State and National



- Develop an understanding of Best Practices for Controlling Illicit retail outlets in comparable cities through the lens of fair and effective enforcement.
- Large cities with licensed adult use. Regulators and enforcement. interviews Large cities with licensed medical cannabis. Interviews
- Define success. Define effective tools. Context with the past.
- Consider the harms and benefits of cannabis enforcement and other policies that impact Angeleno communities.
- Develop Protocols, Progressive Enforcement Best Practices,
- Interview California and nationwide.
- Primary regulators and top collaborative agencies.
- How does Los Angeles fall in the continuum with size, efficacy, fairness, action, and impact?

# TASK 3. ANALYZE HISTORICAL DATA



- Analyze Historic Cannabis Enforcement Data. Timeframe 2017 to Present
- Review of disparity studies, "Los Angeles Investigation Standards and Racial Profiling"
- Administrative and criminal justice data. Working with LAPD and City Attorney to facilitate data use.
- Receive, secure, protect, clean, and analyze data. Dr. Rob Chlala of UCLA Labor Center and Assistant Professor of Sociology at California State University Long Beach.

# TASK 4. LITERATURE REVIEW



#### Inventory of enforcement tools used nationwide

- Criminal: fines, arrest, prosecution, incarceration
- Administrative
- Inducements or incentives
- Penalties
- Coordination
- Affidavit statements
- Bonus or cash incentives
- Authorizing statutes and ordinances.

# TASK 5. MARKET ANALYSIS



Price comparison between licensed and unlicensed operations

Mapping pricing disparities for licensed and unlicensed products.

- 1. 1 g Preroll
- 2. 1/8 oz. Flower
- 3. ¼ oz. Flower
- 4. 1 oz. Flower
- 5. 1 g Vape cartridge
- 6. Edible

#### Modes

- 1. Storefront
- 2. Delivery

# TASK 6. STAKEHOLDER FEEDBACK



- Interviews and Listening
- Key Stakeholder Interviews
- Ground Truthing:
  - Virtual Workshop with key law enforcement
  - Virtual Workshop with non-law enforcement agencies
  - Virtual Workshop with members of the community
  - Before convenings or interviews, RPM delivers preliminary findings and reports for feedback.

# TASK 7. FINAL DRAFTING. CITY REVIEW CANNABIS REGULATION COMMISSION

- Complete outstanding analysis of data
- Compare and contrast the literature review with original research and novel findings.
- Work with DCR and other groups for adjustment rounds and integration feasibility

# TASK 8. CLOSE OUT ACTIVITIES



- Final edit rounds with the City and delivery of the final report.
- Communicate results to City departments and selected stakeholders.

# BUDGET



**Project Investment** 

#### **Budget**

**Project Investment** 

	Estimated FTE days	Rate	
TASK	(8 hour days)	\$200/hr.	Cost
Task 1: Lessons Learned	45	200	\$ 72,000.00
Task 2: Best Practices	40	200	\$ 64,000.00
Task 3: Data Analysis	45	200	\$ 72,000.00
Task 4: Literature Review	10	200	\$ 16,000.00
Task 5: Market Analysis	20	200	\$ 32,000.00
Task 6: Interviews and Workshops	34	200	\$ 54,400.00
Task 7: Final Report, City Review	14	200	\$ 22,400.00
Task 8: Closeout Activities	10	200	\$ 16,000.00
	218		\$348,800.00

# **CLOSING**



Update:

Rowe Policy and Media, Inc. closing data sharing agreement with LAPD.

The research team is Interviewing LA City departments.

- 1. Touching cannabis law enforcement in any way.
- 2. Have recently worked with cannabis law enforcement efforts.

## **CLOSING**



We're all educators.
What can we help you better understand?

The Rowe Policy and Media, Inc. research team has many decades of combined experience with cannabis research, social equity, legislation, regulation, science, business, public health, and safety.

The team has an unparalleled network. Ask us.

- What are your municipal priorities?
- What people and resources (and?) are in place for success?
- What is not in place?
- If we don't know something, we know *someone* who does

# QUESTIONS



Questions?

Comments?

Suggestions?

Requests?

brad@rowepolicymedia.com kirby@rowepolicymedia.com



## OUTLINE

#### Complaints & Enforcement Investigations



#### **Complaint Portal**

- New Features
- Monitoring and Management
- Complaint Portal by the Numbers



#### Enforcement Program

- Progressive Enforcement Strategy
- Enforcement Investigation Process
  - Complaint Review & Assessment
  - Preparation
  - Outreach
  - Action
  - Compliance Monitoring & Follow Up Inspection
- Resources to Resolve Violations
  - Stipulated Agreements
  - Extension of Time
  - Appeal to Administrative Hearing Officer
- Investigations
  - Current On-going Investigations
  - Open/Closed Investigations

# COMPLAINT PORTAL

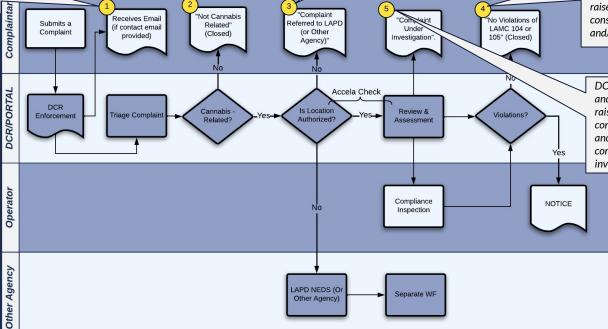
Status Updates

We appreciate your feedback and/or concern. DCR is working to investigate and resolve the issue (s) raised in your submission.... DCR has reviewed your complaint and determined that it does not invocommercial cannabis activity. As a the complaint has been closed an further action will be taken on the

DCR has reviewed your complaint and determined that the location ...is not authorized to conduct commercial cannabis activity. As a result, your complaints has been referred to..." CANNABIS REGULATION COMMISSION

DCR has reviewed your complaint and determined that the issues raised in the complaint do not constitute violations of LAMC 104 and/or 105...

DCR has reviewed your complaint and determined that the issues raised in the complaint may constitute violations of LAMC 104 and/or 105...therefore the complaint is currently under investigation



### **Statuses**



### **COMPLAINT DISPOSITION**

- □ DCR ENFORCEMENT (OPEN, PENDING REVIEW, UNDER INVESTIGATION)
- □ REFERRED TO LAPD
- CLOSED
  - Referred to Appropriate Agency (LAPD)
  - ✓ Not Commercial Cannabis Activity
  - ✓ No Violations of LAMC 104, 105 or Regulations
  - ✓ Duplicate Complaint
  - ✓ Not within City's Jurisdiction
  - ✓ DCR Enforcement Action Taken
  - ✓ Business Information /Contact Information not Provided
  - ✓ License Suspended or Revoked
  - ✓ In Compliance



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Closed - Business Information Not Provided / Contact Information Not Provided		
Closed - DCR Enforcement Action Taken		
Closed - Duplicate Complaint		
Closed - In Compliance	44	
Closed - License Suspended or Revoked		
Closed - No Violations of LAMC 104, 105 or Regulations Found		
Closed - Not Commercial Cannabis Related		
Closed - Not within City's Jurisdiction		
Closed - Referred to Appropriate Agency		

Total =4,807

By the Numbers





- \*\*Includes
  - -Open
  - -Pending Review
  - -Under Investigation

**Agency Portal** 



INTERNAL/EXTERNAL/STATUS Start Here Detail Location City Relationship Please choose one of the following: \* O I am a member of the public and want to file a new commercial cannabis complaint O I represent a State, County of City Agency and want to file or follow-up on a notice of non compliance O I want to check the Status of a Complaint **NEXT** 

# PROGRESSIVE ENFORCEMENT



Licensee Attestation Compliance Compliance Inspection NTC/NOV NOV/NOS Stipulated Agreement Compliance or Revocation

- All Operators must submit Attestation of Compliance with Rules & Regs (ENF-3003-FORM).
- Due within 30 days of the beginning date of operations.
- DCR Reviews and Assesses the complaint. An investigation may be conducted depending on complaint.
- DCR <u>may</u> contact the Operator to conduct a compliance inspection. DCR may issue a NTC.
- NTC does not include penalty fees.

- DCR issues NOV if violations are not corrected within the time frame allotted in the NTC.
- NOV is appealable to an Administrative Hearing Officer.
- NOV carries hefty penalties \$\$\$\$.
- DCR may suspend the License concurrently with an NOV or may revoke the license if compliance is not achieved or penalties are not paid.

# PROGRESSIVE ENFORCEMENT

Review & Assessment



### **Compliance Inspection**

- O Preparation & Outreach
- O Outreach
- O Action (NTC)
- Compliance Monitoring
- O Follow Up Inspection

COMPLAINT RECEIVED

- Severity of Alleged Complaint
- # of Complaints Received about the same business
- > Frequency of Complaints

### **Enforcement Investigation**

- O Preparation
- Investigation
- Action (NOV/NOS)
  - Extension of Time
  - Stipulated Agreement
  - Appeal
  - O Compliance Monitoring
  - Follow Up Inspection

By the Numbers





\*69 Bundled Cases



# **Emblem Placard Program and Health Permit**





- DCR conducted a <u>webinar</u> alongside DPH about the Commercial Cannabis Facility Public Health Inspections Compliance and Emblem Program on April 28, 2022.
- DPH verifies items that impact the public health and safety such as:
  - General Sanitation (vermin, construction requirements)
  - Equipment standards and requirements
  - Water supply safety
  - Produce safety (storage, packaging)
  - o Employee health, hygiene

# **Emblem Placard Program**



#### DCR Performs Research

DCR staff reviews building permits and C of Os' on LADBS online building records search database and saves latest records + BP Diagram provided to DCR by Licensee. Verification form is initiated for LADBS to complete.

### DCR Publishes Eligible Locations

DCR publishes the list of Business Premises locations on its website.

### Placard is Issued by LACDPH

If the location passes the Site Evaluation, the Emblem Placard will be issued upon payment of the Health Permit Fee.

### DBS verifies use at BP locations

LADBS reviews records provided by DCR and determines if the permitted use per building records is consistent with the retail use as proposed by licensee; DBS completes verification form and returns to DCR.

#### LACDPH Coordinates Site Evaluation with Licensee

LACDPH only accepts site evaluation requests from licensees whose Business Premises locations have been verified to have all the required permits and approvals from the City (i.e. Certificate of Occupancy).



# Emblem Placard Program





About ▼ Laws & Policy ▼ Licensing ▼ Social Equity ▼

Compliance 🕶

Personal Activity >

The Compliance Program

Mission

**Compliance Program Updates** 

Forms and Resources

{{ Public Health

**Cannabis Activity Complaints** 

Unlicensed Commercial Cannabis Activity

**Complaint Portal** 

Compliance and Inspections

LA County Department of Public Health Inspection Program **Enforcement** 

Notice of Violation (NOV)

Home > Compliance > Compliance And Inspections > LA County Department of Public Health Inspection Program

Commercial Cannabis Facility Public Health Inspection Compliance and Emblem Program

# Emblem Placards Issued by Council District



CD 1	0
CD 2	6
CD 3	4
CD 4	2
CD 5	8
CD 6	5
CD 7	6
CD8	4

CD 9	1
CD 10	5
CD 11	8
CD 12	1
CD 13	1
CD 14	3
CD 15	2